

Message Text

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AGR-20 CEA-02 CIAE-00 COME-00 DODE-00 EB-11 FRB-02

H-02 INR-10 INT-08 L-03 LAB-06 NSAE-00 NSC-10 PA-03

AID-20 CIEP-02 SS-15 STR-08 TAR-02 TRSE-00 USIA-12

PRS-01 OMB-01 CU-04 ACDA-19 RSR-01 /244 W

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TO SECSTATE WASHDC 8133

INFO USMISSION GENEVA

USMISSION OECD PARIS

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E. O. 11652: N/A

TAGS: ECOSOC, OCON, EGEN

SUBJ: ECOSOC - SECOND SESSION, COMMITTEE ON REVIEW

AND APPRAISAL, MAY 23

1. POSITIVE DONOR STATEMENTS MARKED DELAYED OPENING
GENERAL DEBATE OF ECOSOC REVIEW AND APPRAISAL COMMITTEE
WITH CALL FOR CONSTRUCTIVE REVIEW, CONSENSUS RESOLUTION
WITHOUT REVISING STRATEGY BEFORE 1975. SWEDEN, U. K.,
JAPAN AND U. S. SPOKE WITH SWEDEN FAVORING MORE EXTENSIVE
REVISIONS THAN OTHERS. SWEDEN PLACED ONUS ON DC' S;
SPEAKERS FAVORED CONSIDERATION OF NEW INDICATORS, SUB-
GROUPINGS OF LDC' S, AND " UNIFIED APPROACH." U. K. AND
JAPAN, WHILE OPEN TO SOME NEW IDEAS, MORE CAUTIOUS.
JAPAN ANNOUNCED LIFTING OF SOME PRIOR RESERVATIONS TO
STRATEGY AND ACCEPTED 0.7 PERCENT ODA TARGET AND TRANSFER
OF TECHNOLOGY GOAL. END SUMMARY.

2. SWEDISH DELEGATE, AMBASSADOR INGA THORSSON, OPENED
GENERAL DEBATE WITH THOUGHTFUL STATEMENT ENCOURAGING
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COMMITTEE TO WORK IN SPIRIT OF COOPERATION WHICH PRE-
VAILED WHEN IDS WAS ADOPTED. SHE STRESSED THAT MAIN
RESPONSIBILITY FOR KEEPING SPIRIT ALIVE LIES WITH THE
" RICH AND POWERFUL OF THIS EARTH." WORK OF COMMITTEE

SHOULD AIM AT ACCELERATION OF IMPLEMENTATION OF POLICY MEASURES LAID DOWN IN IDS THROUGH FRANK AND OPEN DISCUSSION OF ISSUES LEADING TO CONSENSUS SOLUTIONS.

3. STATING WHAT WAS TO BE A RECURRING APPROACH, THORSSON ACCEPTED CDP SUGGESTION THAT COMMITTEE SHOULD EXPLORE POSSIBILITY OF ESTABLISHING SUB- GROUPS AMONG LDC' S TO GAIN BETTER UNDERSTANDING OF SITUATIONS AND POLICY MEASURES NEEDED TO REMEDY PROBLEMS.

4. SWEDISH DELEGATE REITERATED GOS POSITION THAT DC' S SHOULD ACCEPT POLICY OF NON- INTERFERENCE AND RESPECT PRIORITIES ESTABLISHED BY LDC' S.

5. TURNING TO TARGETS AND TARGETRY, SHE EMPHASIZED THAT WHILE GOS NOT QUESTIONING VALUE OF TARGETS IN PRINCIPLE, THAT CAUTION SHOULD BE USED ON OVER- EMPHASIS OF UNREALISTICALLY HIGH TARGETS WHICH BY VERY NATURE CANNOT BE ACHIEVED AND WHICH CAN ONLY LEAD TO CONFRONTATIONS. LATER ON, THIS POINT WAS EMPHASIZED BY EXAMPLE OF FIRST SESSION OF COMMITTEE ON SCIENCE AND TECHNOLOGY DEBATES WHICH OVERSTRESSED TARGETRY LEADING TO " RATHER MEANINGLESS" PROPOSED STRATEGY REVISIONS.

6. SWEDISH DELEGATE TOOK CAUTIOUS LINE IN FIELD OF TRADE AND MONETARY POLICY STATING THAT NEGOTIATIONS ON THESE ISSUES ARE PRESENTLY GOING ON ELSEWHERE, IN GATT IN PREPARATION FOR MTN' S AND IN THE COMMITTEE OF TWENTY. " IT WOULD BE UNREALISTIC TO BELIEVE THAT OUR PRESENT DISCUSSIONS OVER A RELATIVELY SHORT- TIME SPAN OF THREE WEEKS CAN CONTRIBUTE IN SUBSTANCE TO THESE NEGOTIATIONS." WITH RESPECT TO MTN' S, GOS GAVE SUPPORT TO AIM OF SECURING ADDITIONAL BENEFITS FOR LDC TRADE TO INCREASE FX EARNINGS, EXPORT DIVERSIFICATION AND ACCELERATION OF GROWTH RATES IN CONTEXT OF DEVELOPMENT NEEDS.

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7. ON QUESTION OF RESOURCES TRANSFER, SWEDEN SUGGESTED THAT ANY REVISION OF THE ONE PERCENT OR 0.7 PERCENT TARGETS SHOULD AWAIT OUTCOME OF UNCTAD DISCUSSIONS AND BE LEFT FOR MID- TERM REVIEW. CONCERNING THE CONCEPTS OF MASS POVERTY, UNEMPLOYMENT, UNCONTROLLED URBAN GROWTH AND POPULATION IN SWEDISH VIEW, STRATEGY COULD BE IMPROVED AND SUGGESTED THAT EFFORTS SHOULD START BETWEEN NOW AND 1975 TO MAKE NECESSARY ADDITIONS DURING MID- TERM REVIEW. MEASURES TAKEN BY UN ON PROTECTION OF ENVIRONMENT ALSO TIED TO REVIEW IN 1975.

8. IN CLOSING, SWEDISH DELEGATE REMINDED COMMITTEE THAT 1970' S ALSO PROCLAIMED AS DISARMAMENT DECADE AND SUG-

GESTED THAT 20 PERCENT GENERAL REDUCTION IN MILITARY EXPENDITURES WOULD CONTRIBUTE NOT ONLY TO URGENT ECONOMIC NEEDS OF DC' S AND LDC' S BUT ALSO TO REDUCTION OF ECONOMIC GAP BETWEEN TWO GROUPS IF ODA WERE RAISED IN SAME PROPORTION.

9. U. K. REPRESENTATIVE STRESSED LACK OF PROGRESS AT RECENT UNCTAD SESSION AND NEED FOR SINGLE DOCUMENT SUPERSEDING PEARSON REPORT TO EMERGE FROM COMMITTEE' S DELIBERATIONS FOR MID- TERM REVIEW. U. K. DELGATION CONSIDERED CURRENT SESSION OF R& A COMMITTEE " PRACTICE SESSION" TO PREPARE TO 1975 BUT FELT THAT COMMITTEE TASK SHOULD BE TO ASSESS CURRENT VALIDITY OF COMPONENTS MEASURING PROGRESS UNDER IDS. U. K. DISAPPOINTED SYG' S REPORT NOT MORE POSITIVE IN DISCUSSING ACHIEVEMENTS IN LAST TWO YEARS INCLUDING GENERAL PREFERENCE SCHEMES, COCOA AGREEMENT, DAC TERMS RECOMMENDATION, PROGRESS ON STRATEGY FOR RLDC' S AND CONTINUING INCREASES IN MULTI- ATERAL FLOWS AMONG OTHERS, FAULTING ESPECIALLY CDP REPORT FOR GLOOMY ASSESSMENT PROGRESS USING UNCTAD GOALS RATHER THAN IDS.

10. U. K. CONSIDERED RECOMMENDATIONS FOR NEW MEASURES IN TWO PARTS, THOSE NOW BEING CONSIDERED BY GOVERNMENTS AND NEW IDEAS.

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11. UNDER FIRST PART, U. K. CONSIDERED (A) RLDC' S AND SPECIAL GROWTH TARGETS FOR THEM SOMEWHAT ARBITRARY

OMITTING REST OF LOWER HALF OF LDC' S BETWEEN LEAST DEVELOPED AND MORE DEVELOPED. REVIEW AND APPRAISAL PROCESS SHOULD BE DESIGNED TO REVEAL PROGRESS BY MAJOR GROUPINGS. THUS, NEED FOR GENERAL AGREEMENT ON BROAD CATEGORIES. HOWEVER, U. K. HAS DOUBTS ABOUT SETTING TARGETS FOR EACH SUB- GROUPING AS BETTER FOR DONORS TO TAILORE AID FOR EACH LDC; (B) U. K. CANNOT ACCEPT SPECIAL TARGET FOR MULTILATERAL FLOWS AS IT WOULD INHIBIT FLEXIBILITY OF DONORS; (C) NOR CAN U. K. ACCEPT THAT ODA SHOULD BE INSULATED FROM B/ P CONSIDERATIONS; (D) RATHER AID SHOULD BE INSULATED FROM ANNUAL BUDGET CONSIDERATIONS BY MEDIUM- TERM PLANNING AND BY THE PROTECTION OF AN INFORMED PUBLIC OPINION. U. K. AGREED THAT GNP MEASURE HAS SHORTCOMINGS AND WOULD SUPPORT SUPPLEMENTARY TARGETS FOR SOCIAL WELFARE WITH LDC' S SETTING THEIR OWN " POVERTY DATUM LINE" IN COUNTRIES WHERE STATISTICS AVAILABLE . U. K. FINDS UNIFIED APPROACH AGREEABLE AND NET BENEFICIAL PRODUCT CONCEPT

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WORTH STUDYING. AS CONCERNS INCOME DISTRIBUTION MEASURES, INCLUSION IN THE IDS WOULD DEPEND ON LDCS' POLICIES. U. K. DELGATE ENDED STATEMENT BY ENCOURAGING MID- TERM (1975) CHANGES AS WAS AGREED IN IDS AS BEST TIMING.

12. FOURTH INTERVENTION MADE BY JAPAN, WHOSE DELEGATE STRESSED NEED FOR A TECHNICAL AND ANALYTICAL REVIEW OF ALL TARGETS IN THE IDS BEFORE " MORE RATIONAL OBJECTIVES AND GOALS (READ CHANGES) CAN BE CONSIDERED " FOR THE MID- TERM REVIEW. JAPAN ALSO UNHAPPY WITH USE OF AVERAGE PER- CAPITA MEASURES POINTING OUT THAT SYG AND CDP REPORTS SHOWED WIDE DIVERSITY OF GROWTH RATES WHICH IN JAPANESE VIEW CALLS FOR GENERAL AND SPECIFIC MEASURES FOR INDIVIDUAL LDC' S IF PROGRESS TOWARD GOALS TO BE ACHIEVED. JAPANESE DELEGATE PROPOSED THAT COMMITTEE SHOULD LOOK AT ACHIEVEMENTS MADE BY SOME SUCCESSFUL LDC' S IN FIRST TWO YEARS TO ASCERTAIN REASONS FOR PROGRESS.

13. CONCERNING THE NEED FOR LDC SUB- CATEGORIES, JAPAN PROPOSED THAT CATEGORY FOR THE " REALTIVELY DISADVANTAGED COUNTRIES" SHOULD BE CONSIDERED AND REITERATED THAT IT WAS APPROPRIATE TO GIVE SPECIAL ATTENTION TO THE RLDC' S. JAPAN ALSO TOOK UP LINE THAT MASS POVERTY AND UNEMPLOYMENT CANNOT BE SOLVED BY DEVELOPMENT POLICIES IMPLEMENTED IN THE 1960 ' S AND CALLED THE " UNIFIED APPROACH PRECISELY WHAT IS CALLED FOR" TO PROMOTE SOCIAL JUSTICE AS WELL AS A HIGH RATE OF ECONOMIC GROWTH. JAPAN PROPOSED THAT THE SYG SHOULD INITIATE A TECHNICAL STUDY OF THIS APPROACH ALONG WITH THE APPROPRIATE SOCIAL INDICATORS.

14. JAPAN STRESSED THE STRATEGIC IMPORTANCE OF THE

AGRICULTURE SECTOR AND AN INCREASE IN PRODUCTION AS THE BASIC SOLUTION TO MASS POVERTY-- INCREASES THROUGH TECHNOLOGICAL ADVANCES WITH LABOR- INTENSIVE MEASURES. IN THIS AREA, JAPAN GAVE STRONG SUPPORT TO ECOFE RESOLUTION TO INTENSIFY EFFORTS TO INCREASE AGRICULTURAL DEVELOPMENT.

15. DELEGATE ANNOUNCED THAT JAPANESE RESERVATION TO IDS, PARA 43, HAS BEEN MODIFIED AND THAT JAPAN WILL UNCLASSIFIED

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EXERT " UTMOST EFFORT TO ACHIEVE 0.7 ODA TARGET." GIVEN JAPAN' S RAPIDLY RISING GNP, DELEGATE RESERVED ON TARGET DATE. RESERVATIONS ON PARA 64 OF IDS CONCERNING TRANSFER OF TECHNOLOGY DELETED. IN CLOSING, DELEGATE EMPHASIZED THAT COMMITTEE SHOULD NOT BE OVERLY OPTIMISTIC NOR PESSIMISTIC AT THIS STAGE OF THE DECADE AND CAUTIONED AGAINST OVERLY AMBITIOUS AIMS.

16. U. S. DELEGATE MADE SECOND INTERVENTION WITH ONLY MINOR CHANGES TO DRAFT PREPARED EARLIER. MAJOR THRUST OF STATEMENT WAS NEED FOR THOUGHTFUL AND DELIBERATE REAPPRAISAL OF STRATEGY TO FOCUS ON SOCIAL DEVELOPMENT MEASURES AND ENDORSEMENT OF SYG PROPOSALS FOR STUDIES ON DESIRABILITY OF ESTABLISHING GOALS FOR DIFFERENT SUB- GROUPS OF LDCS' NET BENEFICIAL PRODUCT AND POVERTY DATUM LINE. U. S. STRESSED THAT COMMITTEE SHOULD BE ABLE TO FIND WIDE MEASURE OF AGREEMENT AND URGED COMMITTEE TO DIRECT ITS ATTENTION TO SEARCH FOR CONSENSUS IN ABOVE- MENTIONED AREAS.

17. FULL TEXTS OF STATEMENTS POUCHED UNDER SEPARATE COVER.
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